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The Impact of EU Regional Support on Growth and Employment

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THE IMPACT OF EU REGIONAL SUPPORT ON GROWTH AND

EMPLOYMENT

by Sandy Dall'erba* and Julie Le Gallo**

Abstract

In this paper we assess the impact of structural funds on the per capita GDP and employment

convergence process of 145 European regions over 1989-1999. This paper goes beyond the

recent contributions on European regional policies and convergence since each of the five

objectives of regional support is studied and spatial effects are included in the analysis. For

this purpose we use spatial econometrics to include the relevant spatial effects in the

estimation of the appropriate conditional β -convergence model. The impact of the funds and

their spatial lags indicate few significant results, and when they are, their extent is very small

or even negative. This raises some doubts on the efficiency of regional support and call for a

deep reform for the next programming period.

Keywords: European structural funds, β -convergence, growth, employment, spatial

econometrics, geographic spillovers

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2

THE IMPACT OF EU REGIONAL SUPPORT ON GROWTH AND

EMPLOYMENT

Section 1- Introduction

Regional development policies find their origin in the different phases of European integration. Each enlargement, and more especially the one to Greece in 1981 and the one to Spain and Portugal in 1986, have increased per capita GDP disparities among member states, which has, thereafter, given rise to a new solidarity instrument. Indeed, regional development differences can not be passively accepted by European authorities because of equity grounds and common policies. From an equity perspective, the European Commission does not tolerate that agents having similar characteristics may receive different incomes only because they live in different places. From an integration and common policy perspective, installing the Common Market necessitated new transport infrastructures in order to facilitate free circulation of goods and labor all over the territory. In addition, a certain level of convergence was required before introducing the common currency. For the least developed countries, it meant that heavy investments were necessary, but under the constraint of a reduced public debt and deficit. The only solution was therefore to develop the appropriate instruments of solidarity.

More recently, the evaluation of regional development policies has witnessed a tremendous renewed interest for two reasons. First, on the eve of a deep reform and negotiations on European budget perspectives over 2007-2013, the usefulness and the existence itself of these policies have been questioned by some economists, including the authors of the Sapir report (Sapir *et al.*, 2003) which was given a lot of media coverage. They

estimate that direct costs of funds are too high (one-third of the EU budget is devoted to regional policies) and underline the fact that funds tend to reduce the agglomeration process, and thus harm global growth. Second, the recent enlargement to ten countries of Central and Eastern Europe, of which per capita GDP level is much lower than the one of the EU15 members, challenges regional policies in an unprecedented way. Their integration has statistically reduced the average Community per capita GDP by 13% (European Commission, 2003). Their allocation after 2007 will be more complicated since it will have to consider the development gap of not only the poor regions of the EU15, but also nearly all the regions of the new members.

In order to debate on the suitability of regional policies, this paper focuses on the 1989-1999 period during which cohesion efforts have been formally set up and developed, and because more recent data do not exist. In addition, we pay special attention to the geographical localisation of each assisted regions and the existence of potential linkages between them. More precisely, our paper differentiates itself from the numerous studies on regional income convergence that have followed the famous works of Barro and Sala-I-Martin (1991, 1995)¹ which are based on the same underlying hypotheses as the ones used in international convergence estimation. Indeed, we do not accept to consider regions as isolated entities. As a result, we resort to spatial econometrics to formally include the relevant spatial effects. The choice of this technique is reinforced by the fact that regional funds are at the origin of numerous externalities among regions. Indeed, the major part of these funds finance transportation infrastructures that influence the firm localisation process and favor agglomeration in the rich regions (Venables and Gasiorek, 1999; Vickerman *et al.*, 1999). These spatial effects are not included in most of the studies on the impact of regional policies.

¹ See Durlauf and Quah (1999) for an extended review of this literature.

This paper proceeds as follows: section 2 gives an overview of recent studies on the impact of regional policies on growth. In general, their results are not unanimous and lead to a non-significant or very small impact. In section 3, we present the data which are original compared to other studies because they represent the five different objectives of structural funds and the Community initiatives over 1989-1999. We also introduce the spatial weight matrix and define the spatial effects that will be considered in the next section. Indeed, section 4 estimates, first, the impact of each of the funds and of Community project total cost. This includes investment efforts taking the form of additional funds by the region itself. Second, we estimate the impact of both the funds (Community project total cost) and their spatial lag on growth. Section 5 uses the same tools to focus on their impact on employment share in the labor force. Finally, section 6 concludes and provides some comments on the sectoral allocation of structural funds

Section 2- Literature review

Two strands of literature provide insights into the effects of public assistance and infrastructures on regional growth and location of economic activity: growth models and economic geography models. In a neoclassical Solow growth model, regional funds finance a greater level of physical capital, which corresponds to a higher steady state income. However, due to the decreasing marginal product of capital, the rate of investment declines towards the steady state income, where the stock of capital per person is constant. The investment rate is then equal to effective capital depreciation. Therefore, a higher investment rate in poorer regions may increase the convergence speed to rich regions, but is only transitional and does not raise the long run growth rate. Conversely, endogenous growth theory grants public policies an important role in the determination of growth rates in the long run. For instance, Aschauer (1989) and Barro (1990) predict that if public infrastructures are

an input in the production function, then policies financing new public infrastructures increase the marginal product of private capital, hence fostering capital accumulation and growth.

When such investments finance transportation infrastructures that yield to a decrease in transportation costs, it may affect the process of industry location and favor agglomeration in the rich region. For example, Boarnet (1998) shows that highway projects in California counties benefit to the investing counties at the expense of the other counties within the state. Kelejian and Robinson (1997) make similar arguments concerning externalities at the state level. However, the economic geography literature shows that transportation infrastructures do not systematically benefit the region where they are implemented, more especially when they are used as regional development instruments (Vickerman, 1996; Martin and Rogers, 1995; Martin, 2000). In particular, with 30% of structural funds devoted to transportation infrastructures, their impact on regional development has to be seen in the light of characteristics of the transportation sector. The empirical study of Vickerman et al. (1999) points out that new transportation infrastructures tend to be built within or between rich regions, where the demand in this sector is the highest. Moreover, Puga and Venables (1997) show that in a transportation network based on hub-and-spoke interconnections, firms located in the hub face lower transaction costs in trading with firms in spoke locations than a firm in any spoke location trading with a firm in another spoke. As a consequence, this type of network promotes gains in accessibility in the hub location first (Puga, 2001; Venables and Gasiorek, 1999). The relationship between gain in accessibility and economic development in peripheral regions still requires considerable empirical investigation especially given the variations in transportation demands by sector. It is stated however that gains in accessibility due to interregional transport infrastructures will always be relatively higher in the central location than in the peripheral one (Vickerman et al., 1999). Therefore, transportation

infrastructures cannot always be seen as an efficient instrument to reduce interregional disparities.

The role of the above discussion is to highlight the obvious creation of spatial externalities due to the implementation of regional funds and therefore the need to formally include spatial dependencies in our model. Of course, we clearly do not claim that all the regions have financed transportation infrastructures through regional funds (actually the sectoral allocation of these funds for each region is unknown) nor that they are the only type of public investments financed. Regional policy instruments are also devoted to improve either the regional competitiveness as a whole or the incentives to locate at the level of each firm. Human capital formation or the improvement of infrastructures (in the transportation, telecommunication, energy or education sectors) belong to the first category whilst support to private capital investment through capital grants or tax breaks belong to the latter one.

Many recent empirical studies have investigated the impact of regional funds on development. De la Fuente and Vives (1995) show that promoting education has significantly contributed to the reduction of per capita income inequalities among 17 regions of Spain between 1980 and 1991. Boldrin and Canova (2001) conclude that regional and structural policies mostly serve a redistributional purpose, but have little relationship with fostering economic growth. Rodriguez-Pose and Fratesi (2004) focus on different expenditure axes. They find no significant impact of funds devoted to infrastructures or to business support. Only investment in education and human capital has medium-term positive effects, whilst support to agriculture has short-term positive effects on growth. Large agricultural sector and lack of R&D are the two main reasons that hamper growth and regional development efforts in the poor regions according to Cappelen *et al.* (2003). Finally, Midelfart-Knarvik and

Overman (2002) find that European Structural Funds expenditure has an effect on the location of industry, notably by encouraging the industries that are intensive in R&D to locate in countries and regions that have low endowments in skilled labor. As a result, these incentives have mostly been acting counter to states' comparative advantage and have not allowed poor regions to catch-up to the EU average.

More studies could be cited but this is not the topic of this paper, which, as noted earlier, pays special attention to the presence of spatial externalities induced by the implementation of regional funds, which is not the case of the papers cited above. In that purpose, we take spatial effects into account in the estimation of the impact of structural funds on the regional growth rate. These spatial effects are described the next section.

Section 3- Data and spatial weight matrix

The data on per capita GDP and employment share in the labor force come from the Eurostat Regio database (2001). This is the official database used by the European Commission for its evaluation of regional convergence. The data on per capita structural funds come from three reports of the EU Commission (European Commission, 1992a, 1992b, 1999) and cover the two first programming periods: 1989-1993 and 1994-1999. Data over 1994-1999 are the total payments plus the commitments taken during this period, but that have not been paid yet. The inexistence of more recent data leads us to assume that structural funds commitments and expenditures are strongly correlated. We are aware that this may create some problems, as considerable lags between the commitments and actual expenditure often take place. We consider the five objectives as well as the Community Initiatives which can be described as follows²:

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² For a more detailed discussion on each objective, see Dall'erba (2003)

- Objective 1 funds were dedicated to the economic adaptation of the least developed regions and allocated to the NUTS 2³ regions of which GDP per capita in PPS (Purchasing Power Standard) was below 75% of the Community average.
- Objective 2 funds were devoted to the economic recovery of regions affected by the industrial crisis.
- Objective 3 funds tended to reduce long-term unemployment and improve the insertion of the young people into working life.
- Objective 4 funds were targeted to facilitate the adaptation of workers and retraining to industry changes and to changes in the production process. Because of the data, objectives 3 and 4 funds will be considered together.
- Objective 5 funds were targeted to foster the adaptation of agricultural and fisheries structures, in the framework of the reform of the Common Agricultural Policy.
- The Community Initiatives, which started in 1994, focus on various aspects of regional development, like interregional cooperation, employment, economic restructuring.

In addition to the amount of structural funds, we also consider the total cost of Community projects for each objective. It equals the sum of structural funds and additional funds. Indeed, a particular project is never implemented without additional regional or national financing. This is the principle of additionality that would preclude regions presenting dubious projects⁴. This rule may introduce a bias due to the fact that poor regions often have problems to match the European aid, whereas the aid can be tripled or quadrupled in regions with medium or high income levels, as they have more fiscal capacity to complement structural funds (Martin, 1998; Dall'erba, 2004).

3

³ Nomenclature of Territorial Units for Statistics. The European Commission divides its territory according to the classification established by Eurostat. It is based on national administrative units.

⁴ Community funds support up to 75% of total public expenditure in NUTS regions, the rest depends on national or regional additionality in order to avoid regions present unviable projects. The ceilings vary according to the objective concerned: objective 1 finances a maximum 75% of the total cost, but 80% in cohesion countries (Spain, Portugal, Greece and Ireland) and 85% in the most remote regions and the outlying Greek islands. The other objectives financed a maximum 50% of the total cost.

We consider 145 European regions at the NUTS 2 level: Belgium (11 regions), Denmark (1 region), Germany (30 regions, Berlin and the nine former East German regions are excluded due to historical reasons), Greece (13 regions), Spain (16 regions, as we exclude the remote islands: Las Palmas, Santa Cruz de Tenerife Canary Islands and Ceuta y Mellila), France (22 regions), Ireland (2 regions), Italy (20 regions), Netherlands (12 regions), Portugal (5 regions, the Azores and Madeira are excluded because of their geographical distance), Luxembourg (1 region), United Kingdom (12 regions, we use regions at the NUTS I level, because NUTS II regions are not used as governmental units, they are merely statistical inventions of the EU Commission and the UK government).

The particular specification of the weights matrix, upon which all the estimations rely, depends on the European geography, which does not allow us to consider simple contiguity matrices, otherwise the weights matrix would include rows and columns with only zeros for the islands. Since unconnected observations are eliminated from the results of spatial autocorrelation statistics, this would change the sample size and the interpretation of statistical inference. More precisely, we use the great circle distance between regional centroids. Distance and time-based weight matrices are defined as:

$$\begin{cases} w_{ij}^{*}(k) = 0 \text{ if } i = j, \forall k \\ w_{ij}^{*}(k) = 1/d_{ij}^{2} \text{ if } d_{ij} \leq D(k) \text{ and } w_{ij} = w_{ij}^{*} / \sum_{j} w_{ij}^{*} \text{ for } k = 1, ... 3 \\ w_{ij}^{*}(k) = 0 \text{ if } d_{ij} > D(k) \end{cases}$$
 (1)

where w_{ij}^* is an element of the unstandardized weight matrix; w_{ij} is an element of the standardized weight matrix; d_{ij} is the great circle distance (or time) between centroids of region i and j; D(1) = Q1, D(2) = Me and D(3) = Q3, Q1, Me and Q3 are respectively the lower quartile, the median and the upper quartile of the great circle distance (or time) distribution. D(k) is the cutoff parameter for k = 1,...3 above which interactions are assumed

negligible. We use the inverse of the squared distance (time), in order to reflect a gravity function. Each matrix is row standardized so that it is the relative and not absolute distance (time) which matters⁵.

The weight matrices will allow us to detect and include the relevant spatial effects in the estimation of the impact of structural funds. These spatial effects take the form of spatial autocorrelation and/or spatial heterogeneity. The first one refers to the coincidence of attribute similarity and locational similarity (Anselin 1988, 2001). In our case, spatial autocorrelation means that rich regions tend to be geographically clustered as well as poor regions. The second spatial effect means that economic behaviors are not stable over space. It can be linked to the concept of convergence clubs, characterized by the possibility of multiple, locally stable, steady state equilibria (Durlauf and Johnson 1995).

Section 4- Impact of regional support on the convergence process

Using the spatial weight matrices previously described, the first step of our analysis is to detect the existence of spatial heterogeneity in the distribution of regional per capita GDPs. In that purpose, we use the G-I* statistics developed by Ord and Getis $(1995)^6$. These statistics are computed for each region and they allow detecting the presence of local spatial autocorrelation: a positive value of this statistic for region i indicates a spatial cluster of high values, whereas a negative value indicates a spatial clustering of low values around region i. Based on these statistics, we determine our spatial regimes, which can be interpreted as spatial convergence clubs, using the following rule: if the statistic for region i is positive, then this

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⁵ For comparison purposes, weight matrices based on the number of nearest neighbors are also generated.

⁶ All computations in this section are carried out using the SpaceStat 1.91 software (Anselin, 1999).

region belongs to the group of "rich" regions and if the statistic for region i is negative, then this region belongs to the group of "poor" regions.

For all weight matrices described above two spatial regimes are persistent over the period and highlight some form of spatial heterogeneity⁷:

- 100 regions belong to the spatial regime "Core":

Belgium, Germany, Denmark, France, Italy (but Molise, Campania, Puglia, Basilicata, Calabria, Sicilia), Luxembourg, the Netherlands, the United-Kingdom (except Northern-Ireland, Scotland and North West).

- 45 regions belong to the spatial regime "Periphery":

Spain, Greece, Ireland, Southern Italy (Molise, Campania, Puglia, Basilicata, Calabria, Sicilia), Portugal, the North of the United-Kingdom (Northern-Ireland, Scotland and North West).

The second step of our analysis consists in including both spatial effects in the estimation of the appropriate β -convergence model. In order to identify the form of the spatial dependence (spatial error model or spatial lag), the Lagrange Multiplier tests (resp. LMERR and LMLAG) and their robust version (resp. R-LMERR and R-LMLAG) are performed. The decision rule suggested by Anselin and Florax (1995)⁸ leads us to a spatial error model. In addition, various tests aimed at detecting the presence of spatial effects, described in Anselin (1988), indicate the presence of spatial heterogeneity taking the form of groupwise heteroskedasticity and structural instability defined according to the spatial

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⁷ We do not define our regimes according to the results of the Moran scatterplot to avoid eliminating 9 regions of our sample.

⁸ If LMLAG (resp. LMERR) is more significant than LMERR (resp. LMLAG) and R-LMLAG (resp. R-LMERR) is significant whereas R-LMERR (resp. R-LMLAG) is not, then the most appropriate model is the spatial autoregressive model (resp. the spatial error model).

regimes previously defined. Following these guidelines, we find that the form of the appropriate β -convergence model with structural funds is the following:

$$g_{T} = \alpha_{C}D_{C} + \beta_{C}D_{C}y_{0} + \delta_{C}D_{C}FDS + \alpha_{P}D_{P} + \beta_{P}D_{P}y_{0} + \delta_{P}D_{P}FDS + \varepsilon$$
with $\varepsilon = \lambda W \varepsilon + u$ and $u \sim N \left(0, \begin{bmatrix} \sigma_{\varepsilon,C}^{2}I_{100} & 0 \\ 0 & \sigma_{\varepsilon,P}^{2}I_{45} \end{bmatrix} \right)$ (2)

where g_T is the $(n\times 1)$ vector of average growth rates of per capita GDP between date 0 and T; y_0 is the vector of log per capita GDP levels at date 0, FDS is the $(n\times 5)$ vector of per capita structural funds/total project cost (Objectives 1, 2, 3&4, 5 and Community Initiatives) and λ is a coefficient indicating the extent of spatial correlation between the residuals. D_C and D_P are dummy variables corresponding respectively to the core and periphery regimes previously defined; α_C , α_P , β_C , β_P , δ_C , δ_P are the unknown parameters to be estimated, and $\hat{\sigma}_{\varepsilon}^2$ represents the variance within each regime.

Estimation results by Maximum Likelihood are displayed in table 1 below. They are confirmed by GMM estimation. The results indicate that there is significant convergence among the regions belonging to the periphery regime (*p*-value of 0.004) leading to a convergence speed of 3.55 and a half-life of 25.22 years⁹. On the other hand, the convergence coefficient in the core regime is not significant. The error term are significantly (*p*-value= 0.000) and spatially autocorrelated, which indicates the existence of spillovers between regions. While none of the structural funds has a significant impact on the core regions,

separates it from its steady state, and is defined by: $\tau = -\ln(2)/\ln(1+\beta)$.

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⁹ The convergence speed is the speed necessary to an economy to reach it steady-state. It may be defined as: $b = -\ln(1+T\beta)/T$. The half-life is the time necessary for an economy to fill half of the variation, which

objectives 1 and 3&4 funds and the Community Initiatives have a significant but very small impact on the convergence process of the peripheral regions. We note that this impact is positive only for Community Initiatives, which may appear surprising when one knows the massive amount of Objective 1 funds that peripheral regions have benefited from over the study period. The same conclusions hold for the Community projects total cost. The Chow test of overall stability rejects the joint null hypothesis on the equality of the regimes' coefficients; which is confirmed by the individual coefficient stability tests. The LR test confirms the presence of two significantly different variances across regimes.

Table 1: Impact of structural funds and total cost project on the convergence process

Table	Table 1: Impact of structural funds and total cost project on the convergence process									
	Structur	al funds	Tota	l cost		Str. funds	Tot. cost			
	Core	Periph.	Core	Periph.		Specification	diagnostics			
\hat{lpha}_r	0.009	0.297	0.017	0.290	Chow-Wald	24.508	27.572			
α_r	(0.794)	(0.000)	(0.627)	(0.000)		(0.000)	(0.000)			
â	0.003	-0.027	0.002	-0.026	Ind. stab. test on	9.899	9.737			
$\hat{oldsymbol{eta}}_r$	(0.396)	(0.004)	(0.516)	(0.003)	\hat{lpha}_r	(0.001)	(0.001)			
Ol.: 1	$5.03.10^{-6}$	-5.73.10 ⁻⁶	9.78.10 ⁻⁷	-3.54.10 ⁻⁶	I. 1 -4-1	8.898	8.734			
Obj. 1	(0.204)	(0.002)	(0.546)	(0.000)	Ind. stab. on β_r	(0.002)	(0.003)			
Obj. 2	-2.01.10 ⁻⁶	1.44.10 ⁻⁵	-1.43.10 ⁻⁶	3.85.10 ⁻⁶	Ind. stab. on obj. 1	5.989	5.582			
O0J. 2	(0.855)	(0.572)	(0.699)	(0.511)	ilia. stab. oli obj. 1	(0.014)	(0.018)			
Obj. 3&4	-6.45.10 ⁻⁶	-7.20.10 ⁻⁵	-4.33.10 ⁻⁶	-4.62.10 ⁻⁵	Ind. stab. on obj. 2	0.348	0.579			
Ooj. 3&4	(0.652)	(0.040)	(0.373)	(0.005)		(0.554)	(0.446)			
Obj. 5	1.28.10 ⁻⁵	$7.92.10^{-7}$	$2.77.10^{-6}$	6.58.10 ⁻⁹	Ind. stab. on obj.	2.972	5.862			
O0j. 3	(0.208)	(0.955)	(0.333)	(0.998)	3&4	(0.084)	(0.015)			
CI	-3.14.10 ⁻⁵	5.47.10 ⁻⁵	$-3.20.10^{-6}$	3.75.10 ⁻⁵	Ind. stab. on obj. 5	0.478	0.250			
<u>C1</u>	(0.334)	(0.017)	(0.748)	(0.003)	ma. saao. on ooj. s	(0.488)	(0.616)			
$\hat{\lambda}$	0.789		0.803		Ind. stab. on IC	4.668	6.333			
7.	(0.0		(0.000)		ma. stab. on re	(0.030)	(0.011)			
$\hat{\sigma}_{\varepsilon,r}^2$	$4.25.10^{-5}$	8.18.10 ⁻⁵	$4.27.10^{-5}$	7.76.10 ⁻⁵	LR test on					
	(0.000)	(0.000)	(0.000)	(0.000)	groupwise	22.581	23.366			
Conv.	_	3.55%	_	3.39%	heteroskedasticity	(0.000)	(0.000)			
Speed										
Half-life	-	25.22	-	26.13						
Sq. Corr.	0.3			47						
LIK				.167						
AIC	-990.519		-992	.334						
SC	-948.	844	-950	.660						

Notes: Sq. Corr. is the squared correlation between predicted values and actual values. LIK is value of the maximum likelihood function. AIC is the Akaike information criterion. SC is the Schwarz information criterion. The individual coefficient stability tests are based on a spatially adjusted asymptotic Wald statistics, distributed as χ^2 with 1 degree of freedom. The Chow – Wald test of overall stability is also based on a spatially adjusted asymptotic Wald statistic, distributed as χ^2 with 2 degrees of freedom (Anselin, 1988). LR is the likelihood ratio test for groupwise heteroskedasticity.

The lack of significant impact of structural funds or projects total cost on the regional convergence process is confirmed in table 2 below, which shows the impact of total funds. We find again that peripheral regions are the only ones to converge with each other.

Table 2: Impact of total structural funds and total cost project on the convergence process

	Structural funds Total cost			Str. funds	Tot. cost		
	Core	Periph.	Core	Periph.		Specification	diagnostics
\hat{lpha}_{r}	0.019 (0.575)	0.358 (0.000)	0.021 (0.544)	0.351 (0.000)	Chow-Wald	16.626 (0.000)	15.971 (0.001)
\hat{eta}_r	0.002 (0.566)	-0.033 (0.000)	0.001 (0.592)	-0.033 (0.000)	Ind. stab. test on $\hat{\alpha}_r$	14.697 (0.000)	13.871 (0.000)
Funds	-1.00.10 ⁻⁷ (0.959)	-1.82.10 ⁻⁶ (0.126)	-1.39.10 ⁻⁷ (0.842)	-7.78.10 ⁻⁷ (0.186)	Ind. stab. on $\hat{\beta}_r$	13.742 (0.000)	12.980 (0.009)
â	0.777 (0.000)		0.774 (0.000)		Ind. stab. on funds	0.553 (0.456)	0.487 (0.485)
$\hat{\sigma}_{\varepsilon,r}^2$	$4.37.10^{-5} (0.000)$	9.72.10 ⁻⁵ (0.000)	$4.37.10^{-5}$ (0.000)	9.86.10 ⁻⁵ (0.000)	LR test on groupwise	26.960	27.253
Conv. Speed	-	4.88%	-	4.71%	heteroskedasticity	(0.000)	(0.000)
Half-life	-	20.08	-	20.57			
Sq. Corr.	0.325		0.3	326			
LIK	503.995		503	.694			
AIC	-995.990		-995	95.388			
SC	-978	.129	-977	7.528			

Notes: see notes for table 1

Since a significant part of regional funds are devoted to interregional infrastructures, as we have seen in section 2, we test in a final step the impact of the funds and their spatial lags on the convergence process. The appropriate model is once again a model with spatial error dependence and spatial heterogeneity under the form of structural instability and groupwise heteroskedascticity. Estimation results, displayed in table 3, indicate the presence of significant convergence only within the peripheral regime. With regards to the regional funds, only objective 3&4, Community Initiatives and the lag of objective 2 funds have a significant, but small, impact on peripheral regions, whereas core regions seem affected by the lag of objective 5 funds only. With regards to the total project cost, peripheral regions are affected by the same funds are previously plus objective 2 and the lag of objective 1 funds. In

the case of structural funds and total project cost, the results indicate that the lags have a more important impact that the funds allocated to the region itself. This may be due to the fact that they represent a much greater amount. Finally, we note that the lag of objective 5 is still the only fund to impact on the core regions' growth.

Table 3: Impact of structural funds, total project cost and their respective lags on the convergence process

convergence process										
	Structur			l cost		Str. funds	Tot. cost			
	Core	Periph.	Core	Periph.		Specification				
\hat{lpha}_r	0.026	0.273	0.029	0.258	Chow-Wald	40.258	47.504			
α_r	(0.474)	(0.000)	(0.424)	(0.000)		(0.000)	(0.000)			
ê	0.001	-0.025	0.001	-0.024	Ind. stab. test on	8.929	8.708			
$\hat{oldsymbol{eta}}_r$	(0.750)	(0.002)	(0.785)	(0.001)	\hat{lpha}_{r}	(0.002)	(0.003)			
Obj. 1	4.76.10 ⁻⁶	-3.71.10 ⁻⁶	6.60.10 ⁻⁷	-9.77.10 ⁻⁷	Ind. stab. On $\hat{\beta}_r$	8.795	8.836			
Obj. 1	(0.269)	(0.108)	(0.700)	(0.404)	ind. stab. On ρ_r	(0.003)	(0.002)			
Obj. 2	-1.31.10 ⁻⁶	$5.02.10^{-5}$	-1.14.10 ⁻⁶	1.58.10 ⁻⁵	Ind. stab. on obj. 1	3.001	0.619			
Obj. 2	(0.905)	(0.094)	(0.764)	(0.015)	ilia. stab. oli obj. 1	(0.083)	(0.431)			
Obj. 3&4	-4.74.10 ⁻⁶	-1.00.10 ⁻⁴	-3.62.10 ⁻⁶	-6.36.10 ⁻⁵	Ind. stab. on obj. 2	2.595	5.042			
Ooj. 3&4	(0.760)	(0.007)	(0.505)	(0.000)	iliu. stab. oli obj. 2	(0.107)	(0.024)			
Obj. 5	1.39.10 ⁻⁶	-1.21.10 ⁻⁶	3.42.10 ⁻⁶	-6.88.10 ⁻⁶	Ind. stab. on obj.	5.600	9.166			
Obj. 3	(0.196)	(0.387)	(0.261)	(0.134)	3&4	(0.017)	(0.002)			
CI	-5.99.10 ⁻⁵	$6.98.10^{-5}$	-1.31.10 ⁻⁵	3.63.10 ⁻⁵	Ind. stab. on obj. 5	2.171	3.488			
CI	(0.099)	(0.001)	(0.248)	(0.007)		(0.140)	(0.061)			
L_obj.1	-0.007	0.001	-0.002	0.017	Ind. stab. On IC	9.267	7.765			
L_00J.1	(0.523)	(0.826)	(0.739)	(0.015)		(0.002)	(0.005)			
L_obj.2	0.002	0.009	0.001	0.015	Ind. stab. on	0.429	3.078			
	(0.321)	(0.052)	(0.764)	(0.002)	L_obj. 1	(0.512)	(0.079)			
L_obj.3	0.001	-0.010	0.002	0.003	Ind. stab. on	1.386	5.118			
&4	(0.763)	(0.225)	(0.379)	(0.806)	L_obj. 2	(0.239)	(0.023)			
L_obj.5	-0.008	$0.74.10^{-3}$	-0.007	-0.004	Ind. stab. on	1.514	$0.16.10^{-4}$			
L_00J.5	(0.016)	(0.889)	(0.030)	(0.408)	L_obj. 3&4	(0.218)	(0.996)			
L_CI	0.002	0.007	-6.01.10 ⁻⁴	-0.004	Ind. stab. on	1.857	0.132			
<u> </u>	(0.804)	(0.145)	(0.909)	(0.518)	L_obj.5	(0.172)	(0.716)			
$\hat{\lambda}$	0.5		0.619		Ind. stab. on L IC	0.295	0.191			
Λ	(0.0			000)	ind. state. on L_IC	(0.586)	(0.661)			
$\hat{\sigma}_{\varepsilon,r}^2$	$4.25.10^{-5}$	6.90.10 ⁻⁵	4.35.10 ⁻⁵	5.80.10 ⁻⁵	LR test on					
	(0.000)	(0.000)	(0.000)	(0.000)	groupwise	9.534	8.416			
Conv.	_	3.30%	_	3.06%	heteroskedasticity	(0.008)	(0.014)			
Speed					notor concaustionly					
Half-life	-	26.68	-	28.23						
Sq. Corr.	0.630			517						
LIK	513.069			.852						
AIC	-978			3.703						
SC	-906	.696	-912	2.262						

Notes: see notes for table 1

The larger and more significant impact of the lags is confirmed when studying the impact of total funds. Indeed, table 4 below shows that while peripheral regions are the only ones to converge, the lag of structural funds or the lag of total project cost have a significant impact on their convergence process. These last results maintain some credibility in the necessity for regional assistance compared to the results of the previous tables.

Table 4: Impact of total structural funds, total project cost and their respective lags on the convergence process

				51 0 c c 55			
	Structur	Structural funds Total cost			Str. funds	Tot. cost	
	Core	Periph.	Core	Periph.		Specification	diagnostics
\hat{lpha}_r	0.021	0.311	0.024	0.308	Chow-Wald	14.871	16.771
α_r	(0.540)	(0.000)	(0.479)	(0.000)	Chow-waid	(0.004)	(0.002)
\hat{eta}_r	0.001	-0.029	0.001	-0.029	Ind. stab. test on	11.358	11.279
$ ho_r$	(0.631)	(0.000)	(0.695)	(0.000)	\hat{lpha}_{r}	(0.000)	(0.000)
Funds	-4.15.10 ⁻⁷	-1.70.10 ⁻⁷	-3.04.10 ⁻⁷	8.48.10 ⁻⁸	Ind stab On ô	11.301	11.262
runus	(0.841)	(0.899)	(0.683)	(0.896)	Ind. stab. On $\hat{\beta}_r$	(0.000)	(0.009)
L funds	-0.002	0.007	-0.002	0.007	Ind. stab. on funds	0.009	0.154
L_lulius	(0.682)	(0.018)	(0.609)	(0.008)	ilia. stab. oli fullas	(0.921)	(0.694)
â	0.742		0.728		Ind. stab. on	2.018	3.247
λ	(0.0)		(0.0	000)	L_funds	(0.155)	(0.071)
$\hat{\sigma}_{\varepsilon,r}^2$	$4.39.10^{-5}$	9.11.10 ⁻⁵	$4.40.10^{-5}$	$9.10.10^{-5}$	LR test on		
$\sigma_{\varepsilon,r}$	(0.000)	(0.000)	(0.000)	(0.000)	groupwise	18.991	17.798
Conv.		4.02%		3.99%	heteroskedasticity	(0.000)	(0.000)
Speed	_	4.02/0	_	3.99/0	neteroskedasticity		
Half-life	-	22.98	-	23.12			
Sq. Corr.	0.4	.03	0.425				
LIK	505.	169	505.068				
AIC	-994	.339	9 -994.1				
SC	-970	.525	-970	0.322			

Notes: see notes for table 1

Section 5- Impact of regional support on employment

Per capita GDP regional growth is not the only purpose of regional assistance. Indeed, while objective 3&4 funds as well as some Community Initiatives clearly have the objective of reducing unemployment, objective 2 funds may also correspond to this idea. In the case of employment share in the labor force, the tools described in the previous section allow to make two spatial regimes appear:

- 101 regions belong to the spatial regime "North-West" with a high employment share:

Belgium, Germany, Denmark, East of France (i.e. France but Pays de la Loire, Bretagne,
Poitou Charentes, Aquitaine, Midi-Pyrénées, Limousin, Auvergne, Languedoc-Roussillon),
Northern Italy (i.e. Italy but Lazzio, Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria,

Sicilia, Sardegna), Luxembourg, the Netherlands, the United-Kingdom (except Wales,

Northern-Ireland, Scotland and North West), Greece

- 44 regions belong to the spatial regime "South-East" with a low employment share:

Spain, Portugal, Ireland, Southern Italy (Lazzio, Abruzzo, Molise, Campania, Puglia, Basilicata, Calabria, Sicilia, Sardegna), West of France (Pays de la Loire, Bretagne, Poitou Charentes, Aquitaine, Midi-Pyrénées, Limousin, Auvergne, Languedoc-Roussillon), the North of the United-Kingdom (Wales, Northern-Ireland, Scotland and North West).

In the case of employment share, the appropriate β -convergence model is a spatial lag model with structural instability as follows:

$$g_{T} = \lambda W g_{T} + \alpha_{C} D_{C} + \beta_{C} D_{C} y_{0} + \delta_{C} D_{C} F D S + \alpha_{P} D_{P} + \beta_{P} D_{P} y_{0} + \delta_{P} D_{P} F D S + \varepsilon$$
with $\varepsilon \sim N(0, \sigma_{u}^{2} I)$ (3)

Estimation results by Maximum Likelihood are displayed in table 5^{10} . Contrary to the previous section, we do not detect any significant convergence of employment growth among regimes. The spatial lag coefficient is significant (p-value = 0.000), which means that the growth rate of employment in one region is positively and significantly determined by the one of its neighbors. Only the impact of objective 2 funds in South-Western regions employment is significant.

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¹⁰ Results are confirmed by Instrumental Variables estimation.

Table 5: Impact of structural funds and total cost project on employment

	Structur	al funds	Tota	l cost	Str. funds		Tot. cost
	N-E	S-W	N-E	S-W		Specification	diagnostics
â	0.003	0.006	0.001	0.006	Chow-Wald	14.095	13.544
\hat{lpha}_r	(0.932)	(0.794)	(0.968)	(0.789)	Chow-waiu	(0.049)	(0.059)
$\hat{oldsymbol{eta}}_r$	-0.001	-0.002	-4.61.10 ⁻⁴	-0.001	Ind. stab. test on	0.002	0.007
ρ_r	(0.928)	(0.718)	(0.965)	(0.711)	\hat{lpha}_r	(0.958)	(0.933)
Obj. 1	-5.13.10 ⁻⁷	1.01.10 ⁻⁶	$-2.15.10^{-7}$	$6.40.10^{-7}$	Ind. stab. on $\hat{\beta}_r$	0.009	0.016
Obj. 1	(0.246)	(0.140)	(0.263)	(0.060)	ind. stab. on ρ_r	(0.921)	(0.899)
Obj. 2	-5.91.10 ⁻⁷	$1.63.10^{-5}$	-1.11.10 ⁻⁷	$4.16.10^{-6}$	Ind. stab. on obj.	3.516	4.787
Obj. 2	(0.876)	(0.000)	(0.934)	(0.000)	1	(0.060)	(0.028)
Obj. 3&4	$-3.53.10^{-7}$	$7.73.10^{-5}$	-1.41.10 ⁻⁸	4.89.10 ⁻⁶	Ind. stab. on obj.	7.860	5.586
Obj. 3&4	(0.918)	(0.328)	(0.990)	(0.217)	2	(0.005)	(0.018)
Obj. 5	$1.03.10^{-6}$	-1.14.10 ⁻⁶	$4.96.10^{-7}$	-5.12.10 ⁻⁷	Ind. stab. on obj.	0.875	1.394
Obj. 3	(0.744)	(0.699)	(0.606)	(0.618)	3&4	(0.349)	(0.237)
CI	$2.14.10^{-6}$	$7.90.10^{-7}$	7.73.10 ⁻⁸	-1.88.10 ⁻⁶	Ind. stab. on obj.	0.251	0.512
CI	(0.753)	(0.897)	(0.978)	(0.561)	5	(0.616)	(0.473)
$\hat{ ho}$	0.806		0.815		Ind. stab. On IC	0.021	0.206
ρ	(0.0)	000)	(0.0	000)	ilia. stab. Oli iC	(0.883)	(0.649)
Conv.	_				BP test	2.178	2.276
Speed	-	-	_	_	DI test	(0.139)	(0.131)
Half-life					Spatial BP test	2.178	2.276
Trair-ine	-	_	_	_	Spatial DI test	(0.139)	(0.131)
Sq. Corr.	0.657		0.4	559	LR test on spatial	67.862	75.144
_					lag dependence	(0.000)	(0.000)
LIK	675.	675.317		.258	LM test on spatial	2.158	2.276
AIC	-1320.63		-132	20.52	error dependence	(0.141)	(0.131)
SC	-127	5.98	-127	75.86			

Notes: see notes for table 1

When estimating the impact of total funds on employment, the results displayed in table 6 do not indicate any significant coefficient, except the one on the spatial lag dependence and the regimes' variance. We also note that spatial heterogeneity takes the form of groupwise heteroskedascticity in this case.

Table 6: Impact of total structural funds and total cost project on employment

	Structural	funds	Total cost		1 3	Str. funds	Tot. cost
\hat{lpha}_{r}	0.005 (0.763)		0.004 (0.783)			Specification diagnostics	
\hat{eta}_r	-0.00 (0.757	7)	(0.7	001 776)	LR-test on group. heterosk.	6.137 6.019 (0.013) (0.014)	
Funds	-3.94.10 ⁻⁸ (0.808)			1.10 ⁻⁹ 917)			
$\hat{ ho}$	0.865 (0.000)			367 000)			
$\hat{\sigma}_{\varepsilon,r}^2$	4.11.10 ⁻⁶ (0.000)	7.64.10 ⁻⁶ (0.000)	$4.11.10^{-6} $ (0.000)	$7.61.10^{-6}$ (0.000)			
Conv. Speed	-	-	-	-			
Half-life	-	-	-	-			
Sq. Corr.	0.634		0.635				
LIK	669.229		669	.207			
AIC	-1330.46		-133	30.41			
SC	-1318.	55	-131	8.51			

Notes: see notes for table 1

When we include the spatial lag of the funds, the results of table 7 indicate that several objectives and their lags act significantly on regional employment. In the case of the South-Western regions, objective 1, 2, and the lag of objective 1, 3&4, 5 (to some extent) and of Community Initiatives have a significant impact on employment. The same funds (except objective 2 funds and the lag of CI) impact significantly on the North-Eastern regions. As in the previous section, the extent of the impact of the lag is greater than the one of the funds allocated to the region itself. We reach the same conclusions for the total project cost with the exception that none of the funds lag is significant in the South-Western regions.

Table 7: Impact of structural funds, total project cost and their respective lags on employment

	G	1.0 1		inploymer		G. C. 1	7 7
	Structur			l cost		Str. funds	Tot. cost
	N-E	S-W	N-E	S-W		Specification	
\hat{lpha}_r	-0.032	0.002	-0.044	0.003	Chow-Wald	33.460	25.463
,	(0.479)	(0.942)	(0.377)	(0.897)		(0.000)	(0.012)
\hat{eta}_r	0.007	-0.001	0.009	-0.001	Ind. stab. test on	0.424	0.713
ρ_r	(0.480)	(0.851)	(0.337)	(0.803)	\hat{lpha}_{r}	(0.514)	(0.398)
Obj. 1	-1.12.10 ⁻⁶	1.49.10 ⁻⁶	-5.59.10 ⁻⁷	9.72.10 ⁻⁷	Ind. stab. On $\hat{\beta}_r$	0.495	0.805
O0j. 1	(0.070)	(0.041)	(0.052)	(0.009)	ind. stab. On ρ_r	(0.481)	(0.369)
Obj. 2	-4.17.10 ⁻⁷	1.23.10 ⁻⁵	1.52.10 ⁻⁸	3.85.10 ⁻⁶	Ind. stab. on obj. 1	7.418	10.628
O0j. 2	(0.912)	(0.030)	(0.991)	(0.007)	ma. stab. on obj. 1	(0.006)	(0.001)
Obj. 3&4	-2.95.10 ⁻⁶	9.67.10 ⁻⁶	$-3.70.10^{-7}$	5.96.10 ⁻⁶	Ind. stab. on obj. 2	3.470	3.638
00j. 3&4	(0.393)	(0.271)	(0.778)	(0.145)	3	(0.062)	(0.056)
Obj. 5	5.90.10 ⁻⁶	$-1.42.10^{-6}$	1.89.10 ⁻⁶	$-2.58.10^{-7}$	Ind. stab. on obj.	1.783	2.164
O0j. 3	(0.082)	(0.621)	(0.078)	(0.801)	3&4	(0.181)	(0.141)
CI	-6.21.10 ⁻⁷	-6.18.10 ⁻⁶	-1.53.10 ⁻⁶	-6.20.10 ⁻⁶	Ind. stab. on obj. 5	2.705	2.093
Cı	(0.922)	(0.359)	(0.580)	(0.097)	ma. stab. on obj. 5	(0.099)	(0.147)
L obj.1	0.002	-0.004	0.002	-7.04.10 ⁻⁵	Ind. stab. On IC	0.357	1.008
L_00J.1	(0.075)	(0.005)	(0.040)	(0.951)		(0.549)	(0.315)
L obj.2	-2.11.10 ⁻⁵	0.001	$-2.53.10^{-4}$	0.001	Ind. stab. on	10.759	2.003
	(0.976)	(0.385)	(0.775)	(0.168)	L_obj. 1	(0.001)	(0.157)
L_obj.3	0.002	-0.004	0.002	-0.001	Ind. stab. on	0.574	1.603
&4	(0.005)	(0.001)	(0.006)	(0.308)	L_obj. 2	(0.448)	(0.205)
L obj.5	-0.002	0.001	-0.002	5.44.10 ⁻⁵	Ind. stab. on	17.031	5.650
L_00j.5	(0.023)	(0.062)	(0.065)	(0.949)	L_obj. 3&4	(0.000)	(0.017)
L_CI	-7.67.10 ⁻⁴	0.004	-4.53.10 ⁻⁴	0.001	Ind. stab. on	8.537	2.177
L_C1	(0.674)	(0.000)	(0.766)	(0.335)	L_obj.5	(0.003)	(0.140)
$\hat{ ho}$	0.7		0.769		Ind. stab. on L IC	5.226	0.633
ρ	(0.0)	000)	(0.000)		ind. stab. on L_iC	(0.022)	(0.425)
Conv.	_	_	_		BP test	0.252	2.824
Speed		_			DI test	(0.615)	(0.093)
Half-life	_		_		Spatial BP test	0.252	2.828
Trair-inc		_				(0.615)	(0.092)
Sq. Corr.	0.703			589	LR test on spatial	40.342	51.297
LIK	688.997		683	.948	lag dependence	(0.000)	(0.000)
AIC	-132	7.99	-131	7.90	LM test on spatial	1.191	2.298
SC	-125	3.58	-124	3.48	error dependence	(0.275)	(0.129)

Notes: see notes for table 1

Finally, the results in table 8 indicate no significant impact of total funds nor their lags on employment growth. We do not detect the presence of spatial regimes and the spatial lag is significant, as in table 6.

Table 8: Impact of total structural funds, total project costs and their lags on employment

employment									
	Structural	funds	Total cost			Str. funds	Tot. cost		
\hat{lpha}_{r}	0.007 (0.693)05 764)		Specification	n diagnostics		
\hat{eta}_r	-0.00 (0.683			001 757)	LR test on group. heterosk.	5.559 (0.018)	5.826 (0.015)		
Funds	5.69.10 (0.819		1.08.10 ⁻⁹ (0.992)			, , ,			
L_funds	-1.97.10 ⁻⁴ (0.602)			9.10 ⁻⁵ 899)					
$\hat{ ho}$	0.860 (0.000)		0.866 (0.000)						
$\hat{\sigma}_{\varepsilon,r}^2$	4.14.10 ⁻⁶ (0.000)	7.53.10 ⁻⁶ (0.000)	$4.12.10^{-6}$ (0.000)	7.59.10 ⁻⁶ (0.000)					
Conv. speed	-	-	-	-					
Half-life	-	-	-	-					
Sq. Corr.	0.634		0.6	535					
LIK	669.35	669.356		.215					
AIC	-1328.71		-132	28.43					
SC	-1313.	83	-131	3.55					

Notes: see notes for table 1

Section 6- Conclusion

This paper has highlighted the importance of including spatial effects when studying the impact of regional funds on regional growth or employment. Indeed, regional funds finance interregional infrastructures, mainly devoted to reduce transportation costs, which create spatial dependence among regions. Estimation results that we have performed on the β -convergence model have shown that per capita GDP growth and employment growth of each region is positively and significantly affected by the growth level of its neighboring regions. In addition, we have paid special attention to the role played by each of the five objectives of structural funds over 1989-1999 and by additional funds financed by regional or national authorities. First, the results have indicated for both variables that the growth process is different between core and peripheral regions. In the case of employment, the divide takes

the form of North-East versus South-West patterns. It also means that the impact of structural funds may differ according to the regime the assisted region belongs to.

When looking at the impact of funds on the convergence process, the core regions do not seem to be affected by regional assistance. Peripheral regions are significantly but very little affected by some structural funds (objectives 1 and 3&4 funds and Community Initiatives). The same conclusions hold for the Community projects total cost. When we add the lag of each fund as explanatory variables, peripheral regions are affected by objective 3&4, Community Initiatives and the lag of objective 2 funds while core regions are affected by objective 5 funds only. The lag of objective 1 funds also affect peripheral regions in the case of total project cost. This last result may reflect some "bias" introduced by additional funds. We note also that the significant impact of the lags is always greater than the one of the funds allocated to the region itself. Peripheral regions seem therefore more affected by the funds received by their neighbors, as is highlighted in the estimation of the impact of total funds.

Finally, since regional funds are also devoted to support regional employment, we have estimated the impact of funds on the growth of this variable. Results show that objective 2 funds are the only one to impact significantly South-Western regions (initially low employment regions). Including the lag of the funds indicate the significant impact of objective 1, 2, and the lag of objective 1, 3&4, 5 (to some extent) and of Community Initiatives on these regions' employment. The same funds (except objective 2 funds and the lag of CI) impact significantly the North-Eastern regions (initially high employment regions). All in all, these results do not show a significant impact of structural funds nor total project cost on regional per capita GDP or employment growth. While objective 1 funds are supposed to enhance the development level of peripheral regions and objective 3&4 funds the employment level in low employment regions, we dot not necessarily find a significant

impact of these funds on their designated objective. When the impact is significant, its extent is pretty low or, sometimes, negative. These results raise some doubts about the efficiency of regional assistance over 1989-1999 and call for a deep reform for the new programming period.

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